

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 AEC-11 CIAE-00 H-03 INR-10 IO-14

L-03 NSAE-00 OIC-04 OMB-01 PA-04 PM-07 PRS-01 SAJ-01

SAM-01 SP-03 SS-20 USIA-15 TRSE-00 RSC-01 NSC-07

DRC-01 /152 W

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P R 281949Z JUN 74

FM USDEL MBFR VIENNA

TO SECSTATE WASHDC PRIORITY 220

SECDEF WASHDC PRIORITY

INFO USMISSION NATO

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0128

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR NEGOTIATIONS: AD HOC GROUP

MEETING OF JUNE 28, 1974

1. BEGIN SUMMARY. AT ITS MEETING ON JUNE 28, THE
AHG DISCUSSED AND APPROVED SUGGESTED TALKING POINTS
FOR THE JULY 2 INFORMAL SESSION. THE GROUP NOTED
THAT, BECAUSE OF THE CONTINUING US/SOVIET SUMMIT,
THERE PROBABLY WOULD BE NO MOVEMENT IN JULY 2 INFORMAL
SESSION. THEREFORE, THRUST OF THE TALKING POINTS
WAS TO BRING FOCUS OF INFORMAL DISCUSSIONS FIRMLY
BACK TO THE QUESTION OF WHOSE FORCES SHOULD BE
REDUCED FROM THE OUTSET. THE GROUP ALSO DISCUSSED,

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AND REMANDED TO THE DRAFTING GROUP FOR EXPANSION,

AN OUTLINE OF THE NEXT WESTERN PLENARY STATEMENT TO BE DELIVERED ON JULY 4. IN THIS DISCUSSION, THE GROUP DECIDED TO BROADEN THE SCOPE OF THE STATEMENT FROM ASSOCIATED MEASURES TO INCLUDE OTHER TOPICS NOT ADDRESSED IN THIS NEGOTIATING ROUND SO FAR, THUS PERMITTING BRIEF COMMENTS ON HUNGARY. THERE WERE NO REPORTED BILATERALS. NEXT AHG MEETING SCHEDULED FOR JULY 1. END SUMMARY.

2. THE GROUP FIRST DISCUSSED, MADE MINOR CHANGES TO, AND APPROVED SUGGESTED TALKING POINTS FOR THE JULY 2 INFORMAL SESSION. IN HIS EXPLANATORY REMARKS, THE US REP STATED THAT, BECAUSE THE US/SOVIET SUMMIT WOULD STILL BE IN PROGRESS, HE DID NOT EXPECT EASTERN MOVEMENT IN THE JULY 2 INFORMAL SESSION. HE DID EXPECT, HOWEVER, THAT SOVIET REP KHLESTOV WOULD INSIST ONCE AGAIN THAT THE ALLIES HAVE AGREED TO BROADEN THE SCOPE OF THE INFORMAL DISCUSSIONS BEYOND THE ISSUE OF WHOSE FORCES SHOULD BE REDUCED FROM THE OUTSET.

3. THEREFORE, SAID US REP, THE INITIAL THRUST OF THE TALKING POINTS WAS TO EMPHASIZE THE ALLIED VIEW THAT DISCUSSIONS SHOULD CONTINUE TO FOCUS ON THE QUESTION OF WHOSE FORCES SHOULD BE REDUCED FROM THE OUTSET. THE TALKING POINTS THEN NOTE THAT PARTICIPANTS HAVE BEEN SEEKING MIDDLE GROUND OVER THE LAST FEW SESSIONS ON THIS BASIC QUESTION, AND GO ON TO CHARACTERIZE THREE APPROACHES TO MIDDLE GROUND THAT HAVE EMERGED SO FAR. FINALLY, THE TALKING POINTS SET OUT THE REAL QUESTION AT ISSUE -- I.E., WHAT KIND OF COMMITMENTS OR OBLIGATIONS THE NON-US ALLIED DIRECT PARTICIPANTS SHOULD UNDERTAKE FROM THE OUTSET WITH REGARD TO THEIR FORCES. THE TALKING POINTS NOTE THAT THE WEST HAS MADE MAJOR MODIFICATIONS TO ITS ORIGINAL POSITION IN THIS REGARD, AND NOW BELIEVES IT IS UP TO THE EAST TO MAKE MOVES OF CORRESPONDING IMPORTANCE. THE US DEP REP ADDED
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THAT THE PAPER DELIBERATELY DID NOT OPEN A CONTROVERSY WITH THE SOVIETS ON THE CONTENT OF THE EASTERN FIRST STEP; INSTEAD, THE TALKING POINTS REDIRECT THE FOCUS OF INFORMAL DISCUSSIONS TOWARD PHASING.

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S E C R E T SECTION 2 OF 2 MBFR VIENNA 0128

MBFR NEGOTIATIONS

FROM US REP MBFR

DRAFT OUTLINE OF PLENARY STATEMENT

4. CHAIRMAN (TURKISH REP TUREL) THEN ASKED CHAIRMAN OF THE DRAFTING GROUP TO INTRODUCE DRAFT OUTLINE FOR JULY 4 PLENARY STATEMENT ON ASSOCIATED MEASURES. CANADIAN DELOFF (GOMBAY) SAID THAT DRAFTING GROUP HAD ASKED HIM TO BRING TO AHG'S ATTENTION THE FACT THAT THE OUTLINE DOES NOT REFER TO HUNGARY. THE DRAFTING GROUP RECOMMENDED THAT, IF NO REFERENCE TO HUNGARY IS MADE IN THE JULY 4 PLENARY STATEMENT, THEN REFERENCE SHOULD BE MADE IN THE FINAL, SUMMING UP, PLENARY STATEMENT. FRG ACTING REP (HOFMANN) EXPLAINED THAT HIS DELEGATION WANTED TO REFER TO HUNGARY, IN PART BECAUSE IN SECRET

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RECENT MAGAZINE ARTICLE ON MBFR (WORLD ECONOMY AND INTERNATIONAL RELATIONS, NO. 6, REPORTED IN FBIS), KHESTOV DEVOTES AN ENTIRE CHAPTER TO THE PREPARATORY TALKS WITHOUT A SINGLE MENTION OF HUNGARY. HOFMANN THOUGHT THIS WAS A TACTIC TO MAKE HUNGARY A NON-PROBLEM. THEREFORE, IT WAS ADVISABLE FOR ALLIES TO KEEP THE HUNGARIAN QUESTION ALIVE. BUT HOFMANN SAID THE HUNGARIAN QUESTION COULD BE HANDLED EITHER IN JULY 4 PLENARY OR IN WEST'S FINAL SUMMARY PLENARY STATEMENT AT THE END OF THIS ROUND.

5. THE NETHERLANDS REP (QUARLES) AND BELGIAN ACTING REP (WILLOT) CAUTIONED AGAINST INCLUDING A REFERENCE TO HUNGARY IN A STATEMENT ON ASSOCIATED MEASURES, SINCE THAT COULD IMPLY THAT THE ALLIES HAD BACKED DOWN FROM THEIR STATEMENTS ABOUT HUNGARY POSSIBLY BEING INCLUDED IN REDUCTIONS AND NOW WERE GIVING THE HUNGARIAN QUESTION ONLY THE STATUS OF AN ASSOCIATED MEASURE. THE UK ACTING REP (GOODALL) NOTED, HOWEVER, THAT IT MIGHT BE DIFFICULT TO INCLUDE A REFERENCE TO HUNGARY IN THE IMPORTANT FINAL SUMMARY PLENARY STATEMENT, SINCE THAT LAST STATEMENT PRESUMABLY WOULD BE USED MAINLY TO GIVE THE EAST FOOD FOR THOUGHT OVER THE RECESS. ITALIAN REP (CAGIATI) SAID HUNGARIAN ISSUE COULD BE MENTIONED EITHER IN JULY 4 OR FINAL WESTERN PLENARY STATEMENT -- BUT ONLY IN ONE OR THE OTHER.

6. AS A RESULT OF THE DISCUSSION, THE GROUP DECIDED TO BROADEN THE SCOPE OF THE JULY 4 PLENARY STATEMENT IN ORDER ALSO TO INCLUDE OTHER TOPICS NOT YET ADDRESSED IN THIS NEGOTIATING ROUND. HUNGARY WOULD BE MENTIONED BRIEFLY IN A CONTEXT SEPARATE FROM ASSOCIATED MEASURES. THE OUTLINE WAS THEN APPROVED.

DEFINITION OF GROUND FORCES

7. AS AUTHORIZED BY STATE 135460, US REP CIRCULATED TWO INFORMAL PAPERS TO AHG, ONE ON DEFINITION OF GROUND FORCES AND THE SECOND ON POSSIBLE TACTICS REGARDING THE FORCE DEFINITION ISSUE. ALTHOUGH DISCUSSION WAS DEFERRED UNTIL THE JULY 1 AHG MEETING, US REP SAID
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HE WANTED BRIEFLY TO EXPLAIN THE PAPERS. THE FIRST WAS INTENDED TO BE FOR STUDY BY THE GROUP AND POSSIBLE LATER USE AS AN AHG AGREED PAPER FOR NATO. IT INCLUDED AN ANALYSIS OF THE PROBLEMS RAISED BY

KHLESTOV IN CRITICISING WESTERN CATEGORIZATION OF GROUND FORCES AND ARGUED THE ADVANTAGES OF RESPONDING TO KHLESTOV. IT PRESENTED TWO ILLUSTRATIVE CASES OF POSSIBLE RECATEGORIZATION OF GROUND FORCES BUT MADE NO RECOMMENDATIONS. US REP EXPLAINED THAT THE US DRAFT WAS STRUCTURED TO ALLOW ITS POSSIBLE USE AN AN AHG PAPER WITHOUT HAVING TO WAIT FOR FURTHER INSTRUCTIONS FROM NATIONAL CAPITALS. THE SECOND PAPER, ON TACTICS, WAS INTENDED TO BE AN INFORMAL US PAPER PRESENTING SOME IMPORTANT TACTICAL CONSIDERATIONS IN CONNECTION WITH THE ISSUES RAISED IN THE FIRST PAPER. THIS TACTICS PAPER WAS NOT INTENDED FOR DISCUSSION IN THE AHG, BUT WAS DISTRIBUTED FOR INFORMATION OF OTHER DELS ON A PERSONAL BASIS.

8. NEXT AHG MEETING WILL BE ON MONDAY, JULY 1, TO DISCUSS THE US PAPER ON DEFINITION OF GROUND FORCES. RESOR

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